

**KIT CARSON COUNTY, COLORADO**

**FINANCIAL STATEMENTS**

**Year Ended December 31, 2020**

**KIT CARSON COUNTY, COLORADO**

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Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

The discussion and analysis of the Kit Carson County's financial performance provides an overall review of the County's financial activities for the year ended December 31, 2020. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the financial statements and the notes to the financial statements to broaden their understanding of the County's financial performance.

### **Financial Highlights**

The Kit Carson County's governmental activities net position increased by \$1,988,138 and business-type net position decreased by \$120,853 for the year.

The assets of the County exceeded its liabilities at the close of calendar year 2020 by \$21,643,216 (*net position*). Of this amount, \$7,841,901 (*unrestricted net position*) may be used to meet the County's ongoing obligations or unforeseen expenses.

As of the close of calendar year 2020, the County's General Fund reported an ending fund balance of \$4,805,757 compared to the calendar year 2019 balance of \$3,299,302.

At the end of 2020 unrestricted net position for the proprietary funds (business-type activities) was \$131,212 compared to \$111,162 in 2019.

General Fund 2020 revenues increased by \$614,398 to \$7,860,717. General Fund expenditures increased in 2020 by \$2,115,369 to \$6,308,971.

### **Using the Basic Financial Statements**

The Basic Financial Statements consists of the Management's Discussion and Analysis (this section) and a series of financial statements and notes to those statements. These statements are organized so that the reader can understand the Kit Carson County as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The first two statements are government-wide financial statements: the Statement of Net Position and the Statement of Activities. Both provide long and short-term information about the County's overall financial status.

The remaining statements are fund financial statements that focus on individual parts of the County's operations in more detail. The governmental fund statements tell how general County services were financed in the short term as well as what remains for future spending. The County has five major governmental funds: General Fund, Road & Bridge Fund, Public Health Fund, Solid Waste Fund & Human Services Fund as well as four non-major governmental funds:

- Contingency Fund
- E-911 Fund
- Conservation Trust Fund
- Capital Fund

Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

Proprietary fund statements offer short and long-term financial information about the activities that the County operates as a business. The County operates one proprietary fund as follows:

- Ambulance Fund

The County also has the following fiduciary agency funds:  
County Treasurer-Public Trustee, County Clerk, and County Sheriff

Fiduciary fund statements provide information about financial relationships where the County acts solely as a trustee or agent for the benefit of others to whom the resources in question belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

### **Financial Analysis of the County as a Whole**

The County's total net position was \$21,643,216 as of December 31, 2020 and \$19,775,931 as of December 31, 2019. This represents an increase of \$1,867,285 or 9.44%.

### **Government-Wide Financial Statements**

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private businesses. The statements include all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the County's net position and how it has changed. The change in net position is important because it tells the reader that for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of various factors, some financial, some not. Non-financial factors include facility conditions, and state or federal government required programs.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes, intergovernmental revenues and taxes (*Governmental Activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*Business-type Activities*). The Governmental Activities of the County include: general government, public safety (Sheriff), The Business-type Activities of the Kit Carson County consist of fees charges by various departments including, Ambulance Service, Public Health, Road & Bridge and Solid Waste.

Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

**Net Position**

Net position might serve over time as a useful indicator of a government's financial position. In the case of the Kit Carson County, assets exceeded liabilities by approximately \$19.8 million at the close of 2020.

Net position of the County at December 31, 2020 was as follows:

CONDENSED STATEMENT OF NET POSITION						
	Governmental	Business-	Total	Governmental	Business-	Total
	Activities	type Activities		Activities	type Activities	
	2020			2019		
<b>ASSETS</b>						
Current Assets	\$ 17,100,046	\$ 135,084	\$ 17,235,130	\$ 15,393,315	\$ 117,786	\$ 15,511,101
Capital Assets, Net	12,422,502	980,507	13,403,009	12,307,026	1,121,410	13,428,436
Total Assets	<u>29,522,548</u>	<u>1,115,591</u>	<u>30,638,139</u>	<u>27,700,341</u>	<u>1,239,196</u>	<u>28,939,537</u>
<b>LIABILITIES</b>						
Current Liabilities	221,596	3,872	225,468	792,050	6,624	798,674
Noncurrent Liabilities	994,589	-	994,589	1,039,942	-	1,039,942
Total Liabilities	<u>1,216,185</u>	<u>3,872</u>	<u>1,220,057</u>	<u>1,831,992</u>	<u>6,624</u>	<u>1,838,616</u>
Deferred Inflows of Resources	7,774,866	-	7,774,866	7,324,990	-	7,324,990
<b>NET POSITION</b>						
Net Investment in Capital Assets	12,422,502	980,507	13,403,009	12,307,026	1,121,410	13,428,436
Restricted	398,306	-	398,306	394,795	-	394,795
Unrestricted	7,710,689	131,212	7,841,901	5,841,538	111,162	5,952,700
<b>Total Net Position</b>	<b><u>\$ 20,531,497</u></b>	<b><u>\$ 1,111,719</u></b>	<b><u>\$ 21,643,216</u></b>	<b><u>\$ 18,543,359</u></b>	<b><u>\$ 1,232,572</u></b>	<b><u>\$ 19,775,931</u></b>

The statement of net position reflects a cash and investments position totaling \$7,714,983 of total assets. The bulk of the County's resources, \$13.4 million, are invested in capital assets. These capital assets consist of land and improvements, buildings, Road & Bridge and Solid Waste equipment. The remaining total assets are property tax and grant receivables.

Kit Carson County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Kit Carson County's investment in its capital assets is reported net of related debt, it should be noted that the funds needed to repay this debt must be provided from other sources since, in general, the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net position may be used to meet the County's ongoing obligations to citizens and creditors.

Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

**Changes in Net Position**

Governmental activities increased the Kit Carson County's net position by \$1,988,138.

Business activities decreased the County's net position by \$120,853.

A summary of the changes in net position is as follows:

	Condensed Statement of Activities					
	Governmental		Business-type		Total	
	Activities		Activities			
	2020	2019	2020	2019	2020	2019
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 1,475,740	\$ 1,471,754	\$ 274,095	\$ 233,208	\$ 1,749,835	\$ 1,704,962
Operating grants & contributions	6,775,941	6,568,165	509	250	6,776,450	6,568,415
Capital grants & contributions	-	-	40,961	186,746	40,961	186,746
General revenues:						
Property taxes	7,361,692	7,178,036	-	-	7,361,692	7,178,036
Specific ownership taxes	717,935	810,396	-	-	717,935	810,396
Other general revenues	815,719	725,392	5,726	694	821,445	726,086
<b>Total Revenues</b>	<b>17,147,027</b>	<b>16,753,743</b>	<b>321,291</b>	<b>420,898</b>	<b>17,468,318</b>	<b>17,174,641</b>
<b>Expenses</b>						
General government	3,401,735	3,217,421	-	-	3,401,735	3,217,421
Public safety	2,531,210	2,222,175	-	-	2,531,210	2,222,175
Health, Welfare and Sanitation	4,566,020	3,674,715	-	-	4,566,020	3,674,715
Culture and recreation	498,133	377,682	-	-	498,133	377,682
Public works	3,933,507	4,512,464	-	-	3,933,507	4,512,464
Ambulance operations	-	-	495,293	507,134	495,293	507,134
Facilities	-	-	-	1,145,057	-	1,145,057
<b>Total Expenses</b>	<b>14,930,605</b>	<b>14,004,457</b>	<b>495,293</b>	<b>1,652,191</b>	<b>15,425,898</b>	<b>15,656,648</b>
Changes in net position-						
normal operations	2,216,422	2,749,286	(174,002)	(1,231,293)	2,042,420	1,517,993
Non-operational changes:						
Transfers	(51,382)	(172,420)	51,382	172,420	-	-
Gain (Loss) on disposal of assets	(176,902)	(458,230)	1,767	7,347	(175,135)	(450,883)
Change in Net Position	1,988,138	2,118,636	(120,853)	(1,051,526)	1,867,285	1,067,110
Net Position, Beginning	18,543,359	16,528,022	1,232,572	1,923,011	19,775,931	18,451,033
Prior period restatement	-	(103,299)	-	361,087	-	257,788
<b>Net Position, Ending</b>	<b>\$ 20,531,497</b>	<b>\$ 18,543,359</b>	<b>\$ 1,111,719</b>	<b>\$ 1,232,572</b>	<b>\$ 21,643,216</b>	<b>\$ 19,775,931</b>



Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

**Financial Analysis of the County's Funds**

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the County's governmental fund is to provide information on near-term inflows, outflows, and balance of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

General Fund – The General Fund went from a balance of \$3,299,302 in 2019 to \$4,805,757. Total revenues increased by \$434,398 while expenditures increased by \$125,117.

**Proprietary Funds** - Proprietary funds have historically operated as enterprise funds using the same basis of accounting as business-type activities; therefore, these statements will essentially match the information provided in the statements for the business-type activities of the County as a whole. The proprietary fund statements, however, will provide a greater level of detail than the information found in the government-wide statements.

Ambulance Fund – Ambulance Fund net position decreased by \$120,853 from 2019. The budget-basis expenditures decreased by \$278,178. GAAP-basis expenses decreased by \$11,841. Operating revenues increased \$40,887 from \$233,208 in 2019 to \$274,095 in 2020.

Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

**Capital Assets**

Approximately 79% of the County's capital assets support governmental activities. The majority of the value is invested in land, buildings and improvements, and equipment:

<b><u>Governmental Activities</u></b>	Balance January 1, 2020	Additions	Disposals/ Adjustments	Balance December 31, 2020
Capital assets not being depreciated:				
Land	\$ 154,107	\$ 40,843	\$ -	\$ 194,950
Capital assets being depreciated:				
Buildings & Improvements	8,661,650	124,269	-	8,785,919
Equipment & Furniture	14,494,165	1,217,312	907,650	14,803,827
Total capital assets being depreciated	23,155,815	1,341,581	907,650	23,589,746
Less: accumulated depreciation:				
Buildings & Improvements	3,565,165	126,776	-	3,691,941
Equipment & Furniture	7,437,731	867,724	635,202	7,670,253
Total accumulated depreciation	11,002,896	994,500	635,202	11,362,194
Total capital assets being depreciated, net	12,152,919	347,081	272,448	12,227,552
Governmental activities capital assets, net	\$ 12,307,026	\$ 387,924	\$ 272,448	\$ 12,422,502

The County's business-type activities capital assets consist mainly of its investments in its ambulance equipment and building improvements:

<b><u>Business-type Activities (Ambulance)</u></b>	Balance January 1, 2020	Additions	Corrections Disposals	Balance December 31, 2020
Capital assets being depreciated:				
Buildings & Improvements	\$ 533,302	\$ -	\$ -	\$ 533,302
Equipment & Furniture	1,314,948	-	70,000	1,244,948
Total capital assets being depreciated	1,848,250	-	70,000	1,778,250
Less: accumulated depreciation:				
Buildings & Improvements	40,294	7,111	-	47,405
Equipment & Furniture	686,546	133,792	70,000	750,338
Total accumulated depreciation	726,840	140,903	70,000	797,743
Business-Type activity capital assets, net	\$ 1,121,410	\$ (140,903)	\$ -	\$ 980,507

Kit Carson County  
Management Discussion and Analysis  
December 31, 2020

**Long-Term Debt**

The County governmental long-term debt consists of accrued compensated absences and landfill closure and post-closure liability.

<b>Governmental Activities:</b>	<b>Balance <u>12/31/2019</u></b>	<b><u>Additions</u></b>	<b><u>Payments</u></b>	<b>Balance <u>12/31/2020</u></b>
Landfill Closure and Postclosure Liability	\$ 849,687	\$ -	\$ -	\$ 849,687
Accrued Compensated Absences	<u>159,991</u>	<u>117,899</u>	<u>132,988</u>	<u>144,902</u>
<b>Total Noncurrent Liabilities</b>	<b><u>\$ 1,009,678</u></b>	<b><u>\$117,899</u></b>	<b><u>\$132,988</u></b>	<b><u>\$ 994,589</u></b>

The County does not have any business-type activities long-term debt.

**General Fund Budget**

The General Fund accounts for all of the general government services provided by the Kit Carson County including: public safety (Sheriff) and general government services. The County's General Fund revenues were \$114,347 more than planned. The County's General Fund expenditures were \$1,088,239 less than budgeted.

**Economic Factors and Future Budgets and Rates**

Future expenditures include and continuing to update paved roads as funds are available. Kit Carson County has a Strategic Plan that outlines upcoming expenditures planned for the next five (5) years. This is available upon request.

**Request for Information**

The financial statements are designed to provide information for regulatory reporting to federal and state agencies and those with an interest in the County's finances. Questions concerning this, or any additional information, should be addressed to Paula Weeks, County Administrator, Kit Carson County, PO Box 160, Burlington, CO 80807.

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# HAMBLIN AND ASSOCIATES, LLC

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## INDEPENDENT AUDITOR'S REPORT

To the Board of County Commissioners  
Kit Carson County  
Burlington, Colorado

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Kit Carson County (the County) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Kit Carson County, Colorado, as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information – Management Discussion and Analysis*

Accounting principles generally accepted in the United States of America require that the management discussion and analysis on pages M1 – M7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Required Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules shown on pages 34-43 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The combining and budgetary comparison statements and schedules listed as other supplementary information and included on pages 44-51 are presented for purposes of additional analysis and are not a required part of the financial statements. This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Kit Carson County, Colorado's basic financial statements. The supplementary statements and schedules and the local highway finance report, listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary statements and schedules, the local highway finance report, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 10, 2021, on our consideration of Kit Carson County, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of Kit Carson County, Colorado's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Kit Carson County, Colorado's internal control over financial reporting and compliance.

*Hamblin and Associates*

July 10, 2021  
Golden, Colorado

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## **FINANCIAL SECTION**

## *BASIC FINANCIAL STATEMENTS*

The Basic Financial Statements provide a financial overview of the County's operations. These financial statements present the financial position, operating results, and cash flows, where applicable, of all funds and activities as of December 31, 2020.

KIT CARSON COUNTY

**STATEMENT OF NET POSITION**

December 31, 2020

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
<b>Current Assets</b>			
Cash and Investments	\$ 7,518,973	\$ (8,167)	\$ 7,510,806
Restricted Cash and Equivalents	398,306	-	398,306
Property Tax Receivable	7,774,866	-	7,774,866
Other Receivables	228,066	36,817	264,883
Inventory	1,017,713	103,306	1,121,019
Prepaid Expenses	162,122	3,128	165,250
<b>Total Current Assets</b>	<u>17,100,046</u>	<u>135,084</u>	<u>17,235,130</u>
<b>Noncurrent Assets</b>			
Capital Assets Not Being Depreciated	194,950	-	194,950
Capital Assets Being Depreciated (Net)	12,227,552	980,507	13,208,059
<b>Total Non-current Assets</b>	<u>12,422,502</u>	<u>980,507</u>	<u>13,403,009</u>
<b>TOTAL ASSETS</b>	<u>29,522,548</u>	<u>1,115,591</u>	<u>30,638,139</u>
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Accounts Payable	141,750	3,872	145,622
Other Liabilities	23,067	-	23,067
Unearned Grant Revenue	55,987	-	55,987
Unearned Revenue	792	-	792
<b>Total Current Liabilities</b>	<u>221,596</u>	<u>3,872</u>	<u>225,468</u>
<b>Noncurrent Liabilities</b>			
Landfill Closure and Postclosure Liability	849,687	-	849,687
Accrued Compensated Absences	144,902	-	144,902
<b>Total Noncurrent Liabilities</b>	<u>994,589</u>	<u>-</u>	<u>994,589</u>
<b>TOTAL LIABILITIES</b>	<u>1,216,185</u>	<u>3,872</u>	<u>1,220,057</u>
<b>DEFERRED INFLOWS OF FINANCIAL RESOURCES</b>			
Deferred Property Taxes	7,774,866	-	7,774,866
<b>NET POSITION</b>			
Net Investment in Capital Assets	12,422,502	980,507	13,403,009
Restricted Net Position	398,306	-	398,306
Unrestricted Net Position	7,710,689	131,212	7,841,901
<b>TOTAL NET POSITION</b>	<u>\$ 20,531,497</u>	<u>\$ 1,111,719</u>	<u>\$ 21,643,216</u>

The accompanying notes are an integral part of the financial statements.

**KIT CARSON COUNTY**

**STATEMENT OF ACTIVITIES**

Year Ended December 31, 2020

Function/Program	Expenses	PROGRAM REVENUES			NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION		
		Charges for Services	Operating Grants and Contributions	Capital Grants & Contributions	Governmental Activities	Business- Type Activities	TOTAL
<b>Primary Government:</b>							
<b>Governmental Activities</b>							
General Government	\$ 3,401,735	\$ 767,197	\$ 530,470	\$ -	\$ (2,104,068)	\$ -	\$ (2,104,068)
Public Safety	2,531,210	68,170	48,847	-	(2,414,193)	-	(2,414,193)
Health, Welfare & Sanitation	4,566,020	541,413	3,473,351	-	(551,256)	-	(551,256)
Culture and Recreation	498,133	95,795	22,958	-	(379,380)	-	(379,380)
Public Works	3,933,507	3,165	2,700,315	-	(1,230,027)	-	(1,230,027)
<b>Total Government Activities</b>	<b>14,930,605</b>	<b>1,475,740</b>	<b>6,775,941</b>	<b>-</b>	<b>(6,678,924)</b>	<b>-</b>	<b>(6,678,924)</b>
<b>Business-Type Activities:</b>							
Ambulance Operations	495,293	274,095	509	40,961	-	(179,728)	(179,728)
<b>Total Business-Type Activities</b>	<b>495,293</b>	<b>274,095</b>	<b>509</b>	<b>40,961</b>	<b>-</b>	<b>(179,728)</b>	<b>(179,728)</b>
<b>Total Primary Government</b>	<b>\$ 15,425,898</b>	<b>1,749,835</b>	<b>6,776,450</b>	<b>40,961</b>	<b>(6,678,924)</b>	<b>(179,728)</b>	<b>(6,858,652)</b>
<b>General Revenues</b>							
Taxes:							
Property Taxes					7,361,692	-	7,361,692
Specific Ownership Taxes					717,935	-	717,935
Investment Earnings					65,135	-	65,135
Gain (Loss) on Disposal of Assets					(176,902)	1,767	(175,135)
Miscellaneous Revenue					750,584	5,726	756,310
Transfers					(51,382)	51,382	-
<b>Total General Revenues</b>					<b>8,667,062</b>	<b>58,875</b>	<b>8,725,937</b>
<b>CHANGE IN NET POSITION</b>					<b>1,988,138</b>	<b>(120,853)</b>	<b>1,867,285</b>
<b>NET POSITION - Beginning of Year</b>					<b>18,543,359</b>	<b>1,232,572</b>	<b>19,775,931</b>
<b>NET POSITION - End of Year</b>					<b>\$ 20,531,497</b>	<b>\$ 1,111,719</b>	<b>\$ 21,643,216</b>

The accompanying notes are an integral part of the financial statements.

**KIT CARSON COUNTY**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**

December 31, 2020

	<u>General Fund</u>	<u>Public Health Agency</u>	<u>Road and Bridge Fund</u>	<u>Human Services Fund</u>	<u>Solid Waste Fund</u>	<u>Other Governmental Funds</u>	<u>TOTAL 2020</u>
<b>ASSETS</b>							
Cash and Equivalents	\$ 4,350,093	\$ (344,321)	\$ 2,554,358	\$ 150,482	\$ 762,282	\$ 444,385	\$ 7,917,279
Property Tax Receivable	5,324,269	-	1,791,821	146,827	409,559	102,390	7,774,866
Other Receivables	75,944	121,568	-	-	20,635	9,919	228,066
Inventories	407,793	71,676	489,082	-	49,162	-	1,017,713
Prepaid Expense	78,800	22,868	37,397	16,409	4,953	1,695	162,122
<b>TOTAL ASSETS</b>	<u>10,236,899</u>	<u>(128,209)</u>	<u>4,872,658</u>	<u>313,718</u>	<u>1,246,591</u>	<u>558,389</u>	<u>17,100,046</u>
<b>LIABILITIES</b>							
Accounts Payable	83,671	16,026	29,685	7,722	4,639	7	141,750
Other Liabilities	23,067	-	-	-	-	-	23,067
Unearned Grant Revenue	-	55,987	-	-	-	-	55,987
Unearned Revenue	135	-	-	657	-	-	792
<b>TOTAL LIABILITIES</b>	<u>106,873</u>	<u>72,013</u>	<u>29,685</u>	<u>8,379</u>	<u>4,639</u>	<u>7</u>	<u>221,596</u>
<b>DEFERRED INFLOWS OF FINANCIAL RESOURCES</b>							
Deferred Property Taxes	5,324,269	-	1,791,821	146,827	409,559	102,390	7,774,866
<b>TOTAL DEFERRED INFLOWS</b>	<u>5,324,269</u>	<u>-</u>	<u>1,791,821</u>	<u>146,827</u>	<u>409,559</u>	<u>102,390</u>	<u>7,774,866</u>
<b>FUND BALANCES</b>							
Nonspendable - Inventory and Prepays	486,593	94,544	526,479	16,409	54,115	1,695	1,179,835
Restricted	-	-	-	-	-	398,306	398,306
Committed	-	(294,766)	2,524,673	142,103	778,278	55,991	3,206,279
Unassigned	4,319,164	-	-	-	-	-	4,319,164
<b>TOTAL FUND BALANCES</b>	<u>\$ 4,805,757</u>	<u>\$ (200,222)</u>	<u>\$ 3,051,152</u>	<u>\$ 158,512</u>	<u>\$ 832,393</u>	<u>\$ 455,992</u>	<u>\$ 9,103,584</u>

The accompanying notes are an integral part of the financial statements.

KIT CARSON COUNTY

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION**  
December 31, 2020

**Fund Balance - Governmental Funds** \$ 9,103,584

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statements, but are reported as assets in the governmental activities Statement of Net Position

Capital Assets not being depreciated	194,950
Capital Assets being depreciated	23,589,746
Accumulated Depreciation	(11,362,194)

Some liabilities are not due and payable in the current period and are not included in the fund level financial statements, but are included in the governmental activities on the Statement of Net Position

Landfill Closure and Postclosure Liability	(849,687)
Accrued Compensated Absences	(144,902)

Governmental Activities Net Position \$ 20,531,497

The accompanying notes are an integral part of the financial statements.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS**

**Year Ended December 31, 2020**

	<b>General Fund</b>	<b>Public Health Agency</b>	<b>Road and Bridge Fund</b>	<b>Human Services Fund</b>	<b>Solid Waste Fund</b>	<b>Other Governmental Funds</b>	<b>TOTAL 2020</b>
<b>REVENUES</b>							
Taxes	\$ 5,759,524	\$ -	\$ 1,661,578	\$ 110,517	\$ 545,993	\$ 2,015	\$ 8,079,627
Licenses and Permits	10,650	16,463	-	-	-	-	27,113
Intergovernmental	566,171	1,899,961	2,700,315	1,573,390	-	36,104	6,775,941
Charges for Services	767,197	185,104	3,165	-	339,846	95,795	1,391,107
Fines and Forfeits	57,520	-	-	-	-	-	57,520
Investment Earnings (Losses)	65,041	-	-	-	-	94	65,135
Other Revenues	634,614	27,043	87,018	349	1,560	-	750,584
<b>TOTAL REVENUES</b>	<b>7,860,717</b>	<b>2,128,571</b>	<b>4,452,076</b>	<b>1,684,256</b>	<b>887,399</b>	<b>134,008</b>	<b>17,147,027</b>
<b>EXPENDITURES</b>							
Current:							
General Government	3,203,801	-	73,896	-	-	7,560	3,285,257
Public Safety	2,271,795	-	-	-	-	121,418	2,393,213
Health, Welfare & Sanitation	18,102	2,294,293	-	1,682,784	432,824	-	4,428,003
Culture and Recreation	478,592	-	-	-	-	19,541	498,133
Public Works	-	-	3,074,140	-	-	-	3,074,140
Capital Outlay	336,681	-	1,088,008	-	5,981	158,126	1,588,796
<b>TOTAL EXPENDITURES</b>	<b>6,308,971</b>	<b>2,294,293</b>	<b>4,236,044</b>	<b>1,682,784</b>	<b>438,805</b>	<b>306,645</b>	<b>15,267,542</b>
<b>REVENUES IN EXCESS (DEFICIENCY) OF EXPENDITURES</b>	<b>1,551,746</b>	<b>(165,722)</b>	<b>216,032</b>	<b>1,472</b>	<b>448,594</b>	<b>(172,637)</b>	<b>1,879,485</b>
<b>OTHER FINANCING SOURCES (USES)</b>							
Transfers (Out)	(45,289)	(6,093)	-	-	-	-	(51,382)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(45,289)</b>	<b>(6,093)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(51,382)</b>
<b>CHANGE IN FUND BALANCES</b>	<b>1,506,457</b>	<b>(171,815)</b>	<b>216,032</b>	<b>1,472</b>	<b>448,594</b>	<b>(172,637)</b>	<b>1,828,103</b>
<b>FUND BALANCES, Beginning</b>	<b>3,299,300</b>	<b>(28,407)</b>	<b>2,835,120</b>	<b>157,040</b>	<b>383,799</b>	<b>628,629</b>	<b>7,275,481</b>
<b>FUND BALANCES, Ending</b>	<b>\$ 4,805,757</b>	<b>\$ (200,222)</b>	<b>\$ 3,051,152</b>	<b>\$ 158,512</b>	<b>\$ 832,393</b>	<b>\$ 455,992</b>	<b>\$ 9,103,584</b>

The accompanying notes are an integral part of the financial statements.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES -**  
**GOVERNMENTAL FUNDS (Continued)**  
Year Ended December 31, 2020

**Change in Governmental Fund Balance** \$ 1,828,103

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital assets used in governmental activities are not current financial resources therefore, are expensed when acquired in the fund financial statements, and are depreciated over their useful lives in the governmental activities on the Statement of Activities:

Purchased Capitalized Assets	1,341,581
Depreciation Expense	(994,500)
Net Reduction of Capital Assets	(202,135)

Some liabilities are not due and payable in the current period and are expensed in the governmental funds but are not included in the governmental activities of Statement of Activities:

Change in Accrued Compensated Absences	<u>15,089</u>
--	---------------

**Change in Net Position - Governmental Activities** \$ 1,988,138

The accompanying notes are an integral part of the financial statements.



KIT CARSON COUNTY

**STATEMENT OF NET POSITION**  
**PROPRIETARY FUND**  
December 31, 2020

	<u>Ambulance Fund</u>
<b>ASSETS</b>	
<b>Current Assets</b>	
Cash and Investments	\$ (8,167)
Other Receivables	36,817
Inventory	103,306
Prepaid Expenses	3,128
<b>Total Current Assets</b>	<u>135,084</u>
<b>Noncurrent Assets</b>	
Capital Assets Being Depreciated, Net	<u>980,507</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 1,115,591</u></u>
<b>LIABILITIES</b>	
<b>Current Liabilities</b>	
Accounts Payable	<u>\$ 3,872</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	980,507
Unrestricted Net Position	<u>131,212</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 1,111,719</u></u>

The accompanying notes are an integral part of the financial statements.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENSES  
and CHANGES IN FUND NET POSITION  
PROPRIETARY FUND**

Year Ended December 31, 2020

	<b>Ambulance Fund</b>
<b>OPERATING REVENUES</b>	
Charges for Services	\$ 274,095
<b>TOTAL OPERATING REVENUES</b>	<u>274,095</u>
<b>OPERATING EXPENSES</b>	
Personal Services	252,168
Contractual Services	45,536
Utilities and Telephone	27,064
Repairs and Maintenance	7,874
Supplies	4,307
Other Expenses	6,348
Travel and Training	8,350
Capital Outlay	2,743
Depreciation	140,903
<b>TOTAL OPERATING EXPENSES</b>	<u>495,293</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(221,198)</u>
<b>OTHER REVENUES (EXPENSES)</b>	
Refunds and Reimbursements	5,726
Donations	509
Gain/(Loss) on Disposal of Assets	1,767
<b>TOTAL OTHER REVENUES (EXPENSES)</b>	<u>8,002</u>
<b>NET INCOME (LOSS) BEFORE TRANSFERS</b>	<u>(213,196)</u>
<b>TRANSFERS IN (OUT)</b>	<u>51,382</u>
<b>CAPITAL GRANTS</b>	<u>40,961</u>
<b>CHANGE IN NET POSITION</b>	(120,853)
<b>NET POSITION, Beginning</b>	<u>1,232,572</u>
<b>NET POSITION, Ending</b>	<u><u>\$ 1,111,719</u></u>

The accompanying notes are an integral part of the financial statements.

KIT CARSON COUNTY

**STATEMENT OF CASH FLOWS**

**PROPRIETARY FUND**

Year Ended December 31, 2020

	<b>Ambulance Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>	
Cash from Goods and Services	\$ 248,789
Cash Paid for Employees and benefits	(252,168)
Cash Paid to Vendors	(19,946)
	<hr/>
Net Cash Provided/(Used) by Operating Activities	(23,325)
	<hr/>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>	
Donations	509
Other Receipts	5,726
	<hr/>
Net Cash Provided (Used) by Noncapital Financing Activities	6,235
	<hr/>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>	
Capital Grants	40,961
Asset Disposal	1,767
	<hr/>
Net Cash Provided (Used) by Capital and Related Financing Activities	42,728
	<hr/>
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS</b>	(17,090)
<b>CASH &amp; CASH EQUIVALENTS, Beginning</b>	8,923
	<hr/>
<b>CASH &amp; CASH EQUIVALENTS, Ending</b>	\$ (8,167)
	<hr/>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:</b>	
Operating Income (Loss)	\$ (221,198)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:	
Depreciation Expense	140,903
(Increase) Decrease in Assets:	
Intergovernmental Receivables	
Other Receivables	(25,306)
Inventory	83,285
Prepaid Expenses	1,745
Increase (Decrease) in Liabilities:	
Accounts Payable	(2,754)
	<hr/>
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>\$ (23,325)</b>
	<hr/>

The accompanying notes are an integral part of the financial statements.

KIT CARSON COUNTY

AGENCY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
December 31, 2020

	<u>County Treasurer Agency Fund</u>	<u>County Public Trustee Agency</u>	<u>County Clerk Agency Fund</u>	<u>County Sheriff Agency Fund</u>	<u>Total</u>
<b>ASSETS</b>					
Cash and Investments	<u>\$ 491,365</u>	<u>\$ 296,439</u>	<u>\$ 446,559</u>	<u>\$ 11,395</u>	<u>\$ 1,245,758</u>
<b>FIDUCIARY NET POSITION</b>					
Funds Held for Others	<u>\$ 491,365</u>	<u>\$ 296,439</u>	<u>\$ 446,559</u>	<u>\$ 11,395</u>	<u>\$ 1,245,758</u>

The accompanying notes are an integral part of the financial statements.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting and reporting policies of Kit Carson County, Colorado (the County) conform to accounting principles generally accepted in the United States of America (USGAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements. Based upon the application of these criteria, there are no other entities included in the County's reporting entity.

**Reporting Entity**

Kit Carson County is a political subdivision of the State of Colorado, governed by an elected three-member Board of County Commissioners. There are also five other elected officials of Kit Carson County (Assessor, Clerk and Recorder, Sheriff, Coroner, and Treasurer).

All financial transactions of the offices of elected officials of Kit Carson County are included in the General Fund of the County's basic financial statements. The Board of County Commissioners has budgetary authority over the elected officials and is accountable for all fiscal matters. County property taxes fund a significant portion of the costs of operating the elected officials' offices. Services provided by the elected officials are for the benefit of Kit Carson County residents and are conducted within the boundaries of the County.

These basic financial statements present the financial position of Kit Carson County (the primary government) and its component units in accordance with Statements of the Governmental Accounting Standards Board. The County has no component units.

**Government-Wide and Fund Financial Statements**

The County's government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the County accompanied by a total column. Fiduciary activities of the County are not included in these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are presented on an *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, all of the County's assets and liabilities, including capital assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

The primary revenue sources, which have been treated as susceptible to accrual by the County, are property tax, intergovernmental revenues and other taxes. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The County reports the following major governmental funds:

General Fund

This is the County's primary operating fund. It accounts for all activities of the general government, except those required to be accounted for in another fund.

Public Health Fund

This fund accounts for public health activities provided by the County. This fund is primarily funded through dedicated State and Federal grants as well as County matching funds.

Road & Bridge Fund

This fund accounts for maintenance of all County roads and bridges. This fund's primary revenue sources are a dedicated mill levy and State Highway Users Tax funds.

Department of Human Services

This fund accounts for public welfare costs paid to qualifying clients. Major dedicated revenues are federal and state grant funds as well as County matching funds. The majority of the County's federal funds expended are through this fund.

Solid Waste Fund

This fund accounts for operation of the County landfill and related collection activities. The primary dedicated revenues are landfill fees.

Proprietary funds are accounted for using the *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position present increases (revenue) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operating of the fund. All other expenses are reported as non-operating expenses.

The County reports the following major proprietary fund:

Ambulance Fund

This fund accounts for ambulance services provided by the County.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Measurement Focus, Basis of Accounting, and  
Financial Statement Presentation (Continued)**

The County reports the following fiduciary agency funds.

County Treasurer, Public Trustee, County Clerk and County Sheriff Agency Funds

These funds accounts for cash held at year-end and due to other individuals or entities. The amounts are not included in any other financial statements. The County Treasurer holds the County Clerk and County Sheriff Funds as part of the overall County Treasurer account balance.

**Eliminations**

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities.

Reconciliation of the Fund financial statements to the Government-Wide financial statements is provided in the financial statements to explain the differences created by the integrated approach of GASB Statement No. 34.

**Budgets and Budgetary Accounting**

Annual budgets are adopted as required by Colorado Statutes. Formal budgetary integration is employed as a management control device during the year.

The budget calendar is as follows:

August 25 - Assessors must submit abstract of assessments, reflecting all assessed values of property in the County by class and subclass to the Division of Property Taxation. Assessors must certify to all taxing entities and the Division of Local Government the new total assessed valuation and the amounts for the various factors needed to compute the statutory property tax revenue limits.

October 15 - Statutory deadline for submission of proposed budget to the local governing body. "Notice of Budget" to be published when budget received.

December 15 - Statutory deadline for certification of mill levies to the Board of County Commissioners. Local government levying a property tax must adopt their budget before certifying the levy to the County. Local Governing Body shall enact an ordinance or resolution making appropriations for the ensuing fiscal period.

December 22 - Statutory deadline for Board of County Commissioners to certify levies and revenues to assessor and the Division of Property Taxation.



**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Budgets and Budgetary Accounting** (Continued)

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons in this report are presented on the GAAP basis except those adopted by the proprietary funds.

Appropriations are adopted by resolution for each fund in total. Over expenditures are not deemed to exist unless the fund as a total has expenditures in excess of appropriations. All appropriations lapse at yearend. Supplemental budgets were not adopted during the year

**Cash and Equivalents**

For purposes of the statement of cash flows, the County considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

**Property Taxes**

Annual property taxes are levied and assessed on January 1, and are certified by the County by November 1 of the current year. On January 1 of the following year, the County Treasurer bills the property owners, thus establishing an enforceable lien on the property. The County Treasurer also collects the property taxes and remits collections on a monthly basis to the County. County property tax revenues are recognized, as they become current receivables from the County Treasurer. One-half of the property taxes are due by February 28 and one-half due by June 15 or all may be paid by April 30 to avoid penalties and interest.

**Inventory**

Inventories are valued at cost, using the first-in, first-out (FIFO) method.

**Capital Assets**

The County follows the policy of capitalizing all assets that cost more than \$5,000 with an estimated useful life of more than one year. The useful lives of the assets are:

Infrastructure	75 years
Buildings & Improvements	50-100 years
Furniture & Fixtures	7-12 years
Machinery, Equipment, & Vehicles	5-12 years

Infrastructure has been capitalized beginning January 1, 2006.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Revenues**

Program revenues derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the net cost of the function to be financed from the government's general revenues. The statement of activities reports separately three categories of program revenues: (a) charges for services, (b) program specific operating grants and contributions, and (c) program-specific capital grants and contributions.

Charges for services include revenues based on exchange or exchange like transactions. These revenues arise from charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided. Revenues in this category include fees charged for specific services, such as water use or garbage collection; licenses and permits, such as liquor licenses, and building permits; operating special assessments and any other amounts charged to service recipients.

Program-specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes to purchase, construct, or renovate capital assets associated with a specific program. These are reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the reporting government. These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government. Multi-purpose grants (those that provide financing for more than one program) are reported as program revenue if the amounts restricted to each program are specifically identified in either the grant award or the grant application. Multi-purpose grants that do not provide for specific identification of the programs and amounts are reported as general revenues.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Interfund Transactions**

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures, or expenses in the funds involved. Transactions which constitute reimbursements of a fund for expenditures or expenses initially made from that fund which are properly applicable to another fund are recorded as expenditures or expended in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed. At year-end, outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business type activities are reported in the government-wide financial statements as "internal balances".

**Compensated Absences**

Full-time employees hired are allowed sick leave of 12 days per year. Up to 125 days may be accumulated. Upon separation of employment, employees hired before April 1, 2011 may be paid out 25% of accumulated days at the employee's current pay level. No more than 40 hours will be paid out upon termination for employees hired before April 1, 2011. There is no pay out of sick or vacation leave for employees hired after April 1, 2011. Full-time employees accrue vacation immediately at a rate of 1 day per month. They receive these 12 working days per year through 5 years of service. Those employees with 6-10 years of service receive 13.5 working days, those with 11-20 years receive 18 working days, and those with 21 and more years receive 25.5 working days per year. Leave must be taken in the subsequent year, with no more than 5 days (40 hours) balance at the end of the qualifying year will be paid upon termination. For employees hired after April 1, 2011, the amount that can be accumulated was decreased. Accrued compensated absence balances are presented in Note 4.

**Contraband**

Per Colorado Contraband Forfeiture Act (CRS 16-13-501 to 511), proceeds received from the seizure of contraband must be used for the specific purpose of law enforcement activities. These proceeds are exempt from the appropriation process. Kit Carson County received no material proceeds from contraband during the year.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Deferred Inflows of Resources**

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises both under the full accrual and modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported in both the governmental activities statement of net position and in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflow is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflow is recognized as revenue and the receivable is reduced.

**Net Position/Fund Balance**

In the government-wide financial statements and for the proprietary fund statements, Net Position are either shown as net investment in capital assets, with these assets essentially being nonexpendable; restricted when constraints placed on the net position are externally imposed; or unrestricted.

For the governmental fund presentation, fund balances that are classified as "nonspendable" include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts.

Fund balances are reported as "restricted" when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Amounts that can only be used for specific purposes pursuant to constraints imposed by the highest formal action, the adoption of an Ordinance, of the government's highest level of decision-making authority, the County Board, are reported as "committed" fund balance. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action (for example, legislation, resolution, ordinance) it employed to previously commit those amounts.

Amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, are reported as "assigned" fund balance. Intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee, for example) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

All remaining fund balance in the General Fund or deficits in the other governmental funds are presented as unassigned.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Net Position / Fund Balance Flow Assumptions**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance, if allowed under the terms of the restriction. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**NOTE 2: CASH AND INVESTMENTS**

A summary of cash and investments follows:

Governmental Activities - Unrestricted	\$ 7,518,973
Governmental Activities - Restricted	398,306
Business-Type Activities - Unrestricted	(8,167)
Fiduciary Funds	<u>1,245,758</u>
Total Cash and Investments	<u><u>\$ 9,154,870</u></u>

The County's cash and investment balances are comprised of the following:

Cash Equivalents	\$ 4,364,747
Investments	<u>4,790,123</u>
Total Cash and Investments	<u><u>\$ 9,154,870</u></u>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 2: CASH AND INVESTMENTS (Continued)**

Deposits (Continued)

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of bank failure, the government's deposits may not be returned to it. The County's deposit policy is in accordance with CRS 11-10.5-101, The Colorado Public Deposit Protection Act (PDPA), which governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized by eligible collateral as determined by the PDPA. The financial institution is allowed to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The institution's internal records identify collateral by depositor and as such, these deposits are considered uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At December 31, 2020, all of the County's bank deposits as shown below were either insured by federal depository insurance or collateralized under PDPA. Uninsured deposits in financial institutions are placed into three categories depending on the custody credit risk. The categories are as follows:

1. Uncollateralized
2. Collateralized with securities held by the pledging financial institution
3. Collateralized with securities held by the pledging financial institution's trust department, or agent but not in the entity's name

	<b>Bank Balance</b>	<b>Carrying Value</b>
FDIC Insured	\$ 1,191,022	\$ 1,191,022
PDPA Collateralized	4,438,290	3,155,113
Cash on Hand	-	18,612
Total Cash and Deposits	<b><u>\$ 5,629,312</u></b>	<b><u>\$ 4,364,747</u></b>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

NOTE 2: CASH AND INVESTMENTS (Continued)

**Investments**

The following are the major categories of assets and liabilities measured at fair value on a recurring basis during the year ended December 31, 2020 using quoted market prices in active markets (Level 1), significant observable inputs for similar assets (Level 2) and significant unobservable inputs (Level 3):

	<b><u>Level 1</u></b>	<b><u>Total</u></b>
U.S. Government Bonds	\$ 3,234,029	\$ 3,234,029
Mutual Funds	5,813	5,813
CDs	1,550,281	1,550,281
Total	<b><u>\$ 4,790,123</u></b>	<b><u>\$ 4,790,123</u></b>

Following is a description of the valuation methodologies used for assets measured at fair value on a recurring basis:

- U.S. Government Agencies/Mutual Funds - Valued at the quoted market prices of the underlying assets in a non-active market.

The County recognizes transfers between levels in the fair value hierarchy at the end of the reporting period. During 2020, there were no changes in the methods or assumptions utilized to derive the fair value of the County's assets and liabilities.

Except for those amounts earned from restricted resources, all investment earnings are reported in the General Fund.

**Credit Risk**

The County invests excess funds under the prudent investor rule. The criteria for selection of investments and their order of priority are: 1) Safety, 2) Liquidity, and 3) Yield. The County Treasurer is responsible for all of the investments of the County.

Eligible investments shall conform to state law and may include any of the following:

- Obligations of the United States and certain U.S. government agencies securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptance of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

NOTE 2: **CASH AND INVESTMENTS** (Continued)

**Investments** (Continued)

As of December 31, 2020, the County's investments consisted of the following:

	<b>Market Value</b>	<b>Weighted Mat. In Years</b>	<b>% of Overall Investments</b>
FFCB	\$ 258,683	4.13	5.4%
FHLB	2,455,391	4.88	51.3%
FAMC	519,955	2.90	10.9%
Mutual Funds	5,813	0	0.1%
CDs	1,550,281	0	32.36%
Total	<u>\$ 4,790,123</u>	<u>3.04</u>	<u>100%</u>

**Interest Rate Risk**

The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, other than those contained in state statutes. The County's investment portfolio does not contain investments that exceed that limitation.

**Concentration of Credit Risk**

The County places no limit on the amount that may be invested in any one issuer. The County's allocation of investment risk is as presented in the above table.

**Custodial Credit Risk – Investments**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County Board of Trustees approves a list of financial institutions and depositories authorized to provide investment services. The County's investments are held by ProEquities.

NOTE 3: **RECEIVABLES**

The County has recorded receivables from various governmental and non-governmental sources. The largest governmental activity receivable is for \$7,774,866 of property taxes levied in 2020 for collection in 2021. In addition, the County has recorded intergovernmental tax and grant receivables of \$228,066. No allowance has been recorded against these receivables.

The Ambulance Fund reports the majority of the business-type activity receivables. There were \$90,647 of ambulance charges receivable at year end. The County has reported an allowance of 53,830 against this amount for a net receivable of \$36,817.



**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 4: CAPITAL ASSETS**

A Summary of the County’s governmental activity capital assets is as follows:

<b><u>Governmental Activities</u></b>	Balance January 1, 2020	Additions	Disposals/ Adustments	Balance December 31, 2020
Capital assets not being depreciated:				
Land	\$ 154,107	\$ 40,843	\$ -	\$ 194,950
Capital assets being depreciated:				
Buildings & Improvements	8,661,650	124,269	-	8,785,919
Equipment & Furniture	14,494,165	1,217,312	907,650	14,803,827
Total capital assets being depreciated	<u>23,155,815</u>	<u>1,341,581</u>	<u>907,650</u>	<u>23,589,746</u>
Less: accumulated depreciation:				
Buildings & Improvements	3,565,165	126,776	-	3,691,941
Equipment & Furniture	7,437,731	867,724	635,202	7,670,253
Total accumulated depreciation	<u>11,002,896</u>	<u>994,500</u>	<u>635,202</u>	<u>11,362,194</u>
Total capital assets being depreciated, net	<u>12,152,919</u>	<u>347,081</u>	<u>272,448</u>	<u>12,227,552</u>
Governmental activities capital assets, net	<u>\$ 12,307,026</u>	<u>\$ 387,924</u>	<u>\$ 272,448</u>	<u>\$ 12,422,502</u>

Depreciation is charged to the County’s governmental activities as follows:

General Government	\$ 131,567
Public Safety	111,755
Public Works	613,161
Health, Welfare, and Sanitation	138,017
Total Depreciation	<u>\$ 994,500</u>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 4: CAPITAL ASSETS (Continued)**

The following schedule presents business-type activities capital assets at December 31, 2020:

	Balance January 1, 2020	Additions	Corrections Disposals	Balance December 31, 2020
<b><u>Business-type Activities (Ambulance)</u></b>				
Capital assets being depreciated:				
Buildings & Improvements	\$ 533,302	\$ -	\$ -	\$ 533,302
Equipment & Furniture	1,314,948	-	70,000	1,244,948
Total capital assets being depreciated	<u>1,848,250</u>	<u>-</u>	<u>70,000</u>	<u>1,778,250</u>
Less: accumulated depreciation:				
Buildings & Improvements	40,294	7,111	-	47,405
Equipment & Furniture	686,546	133,792	70,000	750,338
Total accumulated depreciation	<u>726,840</u>	<u>140,903</u>	<u>70,000</u>	<u>797,743</u>
Business-Type activity capital assets, net	<u>\$ 1,121,410</u>	<u>\$ (140,903)</u>	<u>\$ -</u>	<u>\$ 980,507</u>

Depreciation is charged to the County's business-type activities as follows:

Ambulance Fund	<u>\$ 140,903</u>
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**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 5: LONG-TERM LIABILITIES**

The County has recorded governmental activities long-term liabilities related accrued compensated absences and for future landfill closure costs. Changes in these liabilities are summarized below.

<b>Governmental Activities:</b>	<b><u>Balance</u></b> <b><u>12/31/2019</u></b>	<b><u>Additions</u></b>	<b><u>Payments</u></b>	<b><u>Balance</u></b> <b><u>12/31/2020</u></b>
Landfill Closure and Postclosure Liability	\$ 849,687	\$ -	\$ -	\$ 849,687
Accrued Compensated Absences	<u>159,991</u>	<u>117,899</u>	<u>132,988</u>	<u>144,902</u>
<b>Total Noncurrent Liabilities</b>	<b><u>\$ 1,009,678</u></b>	<b><u>\$117,899</u></b>	<b><u>\$132,988</u></b>	<b><u>\$ 994,589</u></b>

**Landfill Closure and Postclosure Liability**

State and federal laws and regulations require the County to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The estimated cost is to perform all closure and post closure care was \$849,687, based on a cost estimate completed in March, 2019. The costs were comprised of \$508,442 of closure costs and \$341,243 of post-closure costs. The County currently has a filled pit (the old landfill, a pit, "Cell A", that is in the process of being closed and is opening a new pit, "Cell B" that is unused. The County is treating the old landfill and Cell A as fully utilized. Based on this usage, the County has recorded a long-term liability of \$849,687. The County estimates that the new cell will last approximately fifteen years with closure and post closure costs included in the next cost estimate. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and post closure care or to exhibit financial assurance that it is able to finance these costs without the contributions to a trust. The County has demonstrated financial assurance and as a result has not made any contributions to a trust. The County has restricted cash resources at the governmental activity level equal to the amount of the closure and post-closure liability.

**Lease Obligations on Intangibles**

The County has entered into lease transactions on intangibles (software licenses) that are not reported as long-term debt, in accordance with the Governmental Accounting Standards Board. The lease payments are expended during the current period.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 6: JOINT VENTURES**

The County participates in the Colorado Technical Services, Inc. (CTSI) Insurance Pool. This joint venture does not meet the criteria for inclusion within the reporting entity because the CTSI Insurance Pool:

- Is financially independent and responsible for its own financial deficits and entitled to its own surpluses.
- Has a separate governing board from that of the County.
- The governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- Has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

The County is part of a joint venture to support Northeast Colorado Bookmobile Service. The counties involved are Kit Carson, Logan, Morgan, Phillips, Washington and Yuma. Each county's funding proportion is determined by a percentage method based on the previous year's contribution and/or an original formula, which weighs factors such as population, area, and assessed valuation. Complete financial statements may be obtained at their offices in Wray, Colorado.

The County is also part of a joint venture of the Thirteenth Judicial District comprised of the Colorado counties of Morgan, Logan, Yuma, Kit Carson, Washington, Phillips and Sedgwick. Each county's funding is determined primarily by population. Complete financial statements may be obtained at their offices in Fort Morgan, Colorado. Financial information is not included for any of the entities.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 7: PENSION PLANS**

The County currently provides a retirement program with Colorado Retirement Association (CRA) for eligible employees. The CRA Retirement Plan is a qualified pension plan adopted by the Colorado County Officials and Employees Retirement Association to provide income after retirement for eligible officials and employees of Member Counties, Member Special Districts and Member Municipalities. The Retirement Plan was adopted according to section 401(a) of the Internal Revenue Code, and is also referred to as a Defined Contribution Money Purchase Pension Plan. Retirement benefits through the Retirement Plan are usually in addition to those provided under Federal Social Security.

Any Colorado County, Special District or Municipality may choose to adopt the Retirement Plan and become a member of the Association. Both employer and employee make contributions to the Retirement Plan. Contributions and the investment return from the contributions provide retirement benefits.

The seven-member Governing Board of the Association makes all necessary rules and is responsible for the administration of the funds in the Retirement Plan. Two members are elected by county employees, one from the western half of the state and the other from the eastern half of the state. Two members are elected by participating municipal and other political subdivision employers. Two members of the Governing Board are selected by participating county commissioners of the Association, and the fifth member is the county treasurer of the county in the association with the largest population. (Colorado Revised Statute § 24-54-108). The Governing Board is authorized to make plan changes as allowed by Statute.

When the employee is hired, it is mandatory that the employee enrolls in the retirement plan. The employee must work at least 20 hours per week or an average of 20 hours per week throughout the year, but no less than 1,040 hours in a 12 month period during the year to remain eligible for retirement benefits.

The minimum monthly contribution by the employee is 3% of the employee's monthly salary with the County making a matching contribution of 3%.

Employees hired after January 1, 2013 will be vested 0% in year 1, 20% in year 2, 40% in year 3, 60% in year 4, 80% in year 5 and 100% in year 6 of employment. If the employee leaves before being fully vested, the employee will only be able to take the earned percentage of vestment. If the employee is age 55 or above on the date of hire or before the 6 year vesting period is complete, the employee will be immediately vested.

The amount paid into CRA by the County in 2020 was \$152,785, based on covered payroll of \$4,678,612. Contributions for the 2019 and 2018 fiscal years were \$146,982, and \$143,181, respectively. All contribution requirements have been met.

The County also has a 457 Pension Plan. The employer does not make any contributions to the plan. The employee contributions and earnings fund the plan. There are no reportable assets being accumulated by the County.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 8: RISK MANAGEMENT**

County Workers' Compensation Pool

The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined together with other Counties in the State of Colorado to form the County Workers' Compensations Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. Additional information may be obtained from CWCP.

Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary. The Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. Additional information may be obtained from CAPP.

The County, in their opinion, has obtained adequate coverage as required by Colorado Revised Statutes to settle claims in the ordinary course of business. However, due to the unknown nature of potential liability, some claims may arise that fall outside the coverage limits for which the County would be financially responsible. There have not been any claims in excess of coverages during the past three years.

Self-Insured Health Insurance

The County carries a high deductible health insurance plan and have agreed to fund the employees' portion of the deductible up to \$5,000 annually. Claims must be submitted to the County within twelve months of the date of service. This information is tracked by the County and there is no outside benefit management.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2020**

**NOTE 9: COMMITMENTS AND RESTRICTIONS**

**TABOR Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The County believes it is in compliance with the requirements of the amendment. However, the County has made certain interpretations of the amendment's language in order to determine its compliance.

In November 1997, the County passed the following election question with regards to TABOR:

SHALL KIT CARSON COUNTY, COLORADO, WITHOUT CREATING, INCREASING, OR ADDING ANY TAXES OF ANY KIND, INCLUDING ANY INCREASE IN THE PROPERTY TAX MILL LEVY, BE AUTHORIZED TO COLLECT, RETAIN AND EXPEND THE FULL AMOUNT OF REVENUES, INCLUDING GRANTS AND ANY OTHER REVENUES RECEIVED, IN 1996 AND EACH SUBSEQUENT YEAR, AND TO SPEND SUCH REVENUES FOR COUNTY ROADS, COUNTY AGENCIES AND LAWFUL GOVERNMENTAL PURPOSES, NOTWITHSTANDING ANY RESTRICTIONS IMPOSED BY OR CONTAINED IN ARTICLE X, SECTION 20, OF THE COLORADO CONSTITUTION?

The TABOR Amendment requires the County to establish a reserve for emergencies. At December 31, 2020, the County's total TABOR reserve of \$363,000 is reported in the Contingent Fund.

**Other Restrictions and Set-Asides**

The County has restricted fund balance in the Conservation Trust Fund pursuant to Colorado statutes. In addition, the County has committed all resources in its special revenue and capital projects funds for the fund's purpose.

**NOTE 11: NET POSITION AND FUND BALANCES SET ASIDE**

The County has restricted funds in the Contingent Fund to meet the TABOR emergency reserve requirement as discussed in Note 9 above. Net position in the Conservation Trust Fund is restricted by statute for parks and recreation purposes.

In addition to the restricted equity described above, the County has committed all available resources in its Special Revenue and Capital Projects funds for the funds' purposes.

**REQUIRED SUPPLEMENTARY INFORMATION**



KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**

**BUDGET AND ACTUAL**

**GENERAL FUND**

Year Ended December 31, 2020

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>REVENUES</b>			
<b>Taxes:</b>			
Property Taxes	\$ 5,194,956	\$ 5,239,440	\$ 44,484
Specific Ownership Taxes	515,000	520,084	5,084
<b>Total Taxes</b>	<u>5,709,956</u>	<u>5,759,524</u>	<u>49,568</u>
<b>Licenses and Permits:</b>	<u>42,300</u>	<u>10,650</u>	<u>(31,650)</u>
<b>Intergovernmental:</b>			
Govt Grants and Contracts	76,687	49,168	(27,519)
State Grants	579,887	463,642	(116,245)
Other Intergovernmental	<u>4,000</u>	<u>2,829</u>	<u>(1,171)</u>
<b>Total Intergovernmental</b>	<u>677,774</u>	<u>566,171</u>	<u>(111,603)</u>
<b>Charges for Services:</b>			
Transfer from Treasurer	703,000	693,617	(9,383)
Miscellaneous Fees	84,260	45,311	(38,949)
Charges for Services	<u>29,050</u>	<u>28,269</u>	<u>(781)</u>
<b>Total Charges for Services</b>	<u>816,310</u>	<u>767,197</u>	<u>(49,113)</u>
<b>Fines and Forfeits</b>	<u>31,117</u>	<u>57,520</u>	<u>26,403</u>
<b>Investment Earnings/(Losses)</b>	<u>34,000</u>	<u>65,041</u>	<u>31,041</u>
<b>Other Revenue:</b>			
Refunds and Reimbursements	58,250	100,221	41,971
Sale of Assets	11,000	41,543	30,543
Insurance Proceeds	-	4,040	4,040
Donations	5,000	-	(5,000)
Intragovernmental Revenue	185,000	188,224	3,224
Miscellaneous Revenue	<u>175,663</u>	<u>300,586</u>	<u>124,923</u>
<b>Total Other Revenues</b>	<u>434,913</u>	<u>634,614</u>	<u>199,701</u>
<b>TOTAL REVENUES</b>	<u>7,746,370</u>	<u>7,860,717</u>	<u>114,347</u>

See the accompanying Independent Auditor's Report.

(Continued)

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**GENERAL FUND**  
 Year Ended December 31, 2020

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
(Continued)			
<b>EXPENDITURES</b>			
<b>General Government:</b>			
Commissioners	524,216	112,891	411,325
County Attorney	22,535	21,784	751
Planning and Zoning	23,633	18,678	4,955
Clerk and Recorder	425,957	388,004	37,953
Elections	207,899	164,594	43,305
Census	-	4,719	(4,719)
Treasurer	329,968	312,728	17,240
Assessor	404,955	409,795	(4,840)
Grounds and Building	453,525	482,104	(28,579)
Self Insurance	350,000	253,349	96,651
CSU Extension Office	218,079	177,216	40,863
ECCOG	37,000	41,995	(4,995)
Administrator	232,653	232,830	(177)
Community Programs	281,245	296,345	(15,100)
Public Trustee	15,300	8,183	7,117
Information Technology	105,342	96,190	9,152
KCC Facilities	12,500	11,446	1,054
Clerk's ERT	5,000	2,022	2,978
Treasurer's Fees	165,000	168,928	(3,928)
Court House Project	204,000	-	204,000
<b>Total General Government</b>	<b>4,018,807</b>	<b>3,203,801</b>	<b>815,006</b>

See the accompanying Independent Auditor's Report.

(Continued)

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**GENERAL FUND**

Year Ended December 31, 2020

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
(Continued)			
<b>EXPENDITURES</b>			
<b>Public Safety</b>			
Victims Assistance	87,431	79,347	8,084
Sheriff	714,858	662,831	52,027
Jail	866,452	911,789	(45,337)
Conroner	83,560	60,677	22,883
Emergency Management	76,684	68,148	8,536
Communications Center	511,520	362,849	148,671
Emergency Communications Towers	30,000	2,720	27,280
Useful Public Service	3,017	1,988	1,029
Court Security	111,887	111,887	-
Commissary	10,000	9,559	441
<b>Total Public Safety</b>	<b>2,495,409</b>	<b>2,271,795</b>	<b>223,614</b>
<b>Health, Welfare &amp; Sanitation</b>			
Veteran Officer	18,862	18,102	760
<b>Culture and Recreation</b>			
Fair	217,332	305,799	(88,467)
Rodeo	200,500	172,793	27,707
<b>Total Culture and Recreation</b>	<b>417,832</b>	<b>478,592</b>	<b>(60,760)</b>
<b>Capital Outlay</b>			
General Government	335,000	214,508	120,492
Public Safety	111,300	122,173	(10,873)
<b>Total Capital Outlay</b>	<b>446,300</b>	<b>336,681</b>	<b>109,619</b>
<b>TOTAL EXPENDITURES</b>	<b>7,578,848</b>	<b>6,308,971</b>	<b>1,088,239</b>
<b>Revenues in Excess (Deficiency) of Expenditures</b>	<b>167,522</b>	<b>1,551,746</b>	<b>1,202,586</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	(336,914)	(45,289)	291,625
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(336,914)</b>	<b>(45,289)</b>	<b>291,625</b>
<b>CHANGE IN FUND BALANCE</b>	<b>(169,392)</b>	<b>1,506,457</b>	<b>1,675,849</b>
<b>FUND BALANCE, Beginning</b>	<b>3,299,300</b>	<b>3,299,300</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ 3,129,908</b>	<b>\$ 4,805,757</b>	<b>\$ 1,675,849</b>

See the accompanying Independent Auditor's Report.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**

**BUDGET AND ACTUAL**

**PUBLIC HEALTH FUND**

Year Ended December 31, 2020

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>REVENUES</b>			
<b>Licenses and Permits</b>	\$ 32,000	\$ 16,463	\$ (15,537)
<b>Intergovernmental</b>			
Govt Grants and Contracts	1,147,818	1,825,528	677,710.00
Other Governmental	317,376	74,433	(242,943.00)
<b>Total Intergovernmental</b>	1,465,194	1,899,961	434,767.00
<b>Charges for Services</b>			
Health Insurance Receipts	89,800	113,738	23,938.00
Miscellaneous Fees	117,258	71,366	(45,892.00)
<b>Total Charges for Services</b>	207,058	185,104	(21,954.00)
<b>Other Revenue</b>			
Donations	800	810	10.00
Indirect Revenue	53,795	-	(53,795.00)
Intergovernmental Revenue	10,925	383	(10,542.00)
Miscellaneous Revenue	-	25,850	(25,850.00)
<b>Total Other Revenue</b>	65,520	27,043	(90,177.00)
<b>TOTAL REVENUES</b>	1,769,772	2,128,571	307,099.00

See the accompanying Independent Auditor's Report.

(Continued)

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**

**BUDGET AND ACTUAL**

**PUBLIC HEALTH FUND**

Year Ended December 31, 2020

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
(Continued)			
<b>EXPENDITURES</b>			
<b>Health, Welfare &amp; Sanitation</b>			
Public Health Administration	324,332	232,440	91,892
Prenatal	4,660	1,922	2,738
WIC	110,861	92,804	18,057
Healthy Communities	26,779	6,654	20,125
Health Officer	3,000	4,500	(1,500)
EPR	19,360	13,648	5,712
CVP	183,074	225,072	(41,998)
Single Entry Point/OLTC	290,039	298,089	(8,050)
Connect Colorado	-	26	(26)
Family Planning	62,849	44,810	18,039
Health Specialist	72,276	66,095	6,181
Cancer Control	8,777	516	8,261
Colo Prevention Center	32,689	23,626	9,063
Tobacco Cessation Program	44,637	20,816	23,821
Nurse Family Partnership	462,390	339,261	123,129
Home Care Allowance	12,002	3,632	8,370
Communities that Care	129,559	88,908	40,651
Senior Dental Program	35,360	26,140	9,220
Chronic Disease Prevention	34,294	14,816	19,478
CARES	-	769,015	(769,015)
Reserves	-	21,503	(21,503)
<b>Total Health, Welfare &amp; Sanitation</b>	<b>1,856,938</b>	<b>2,294,293</b>	<b>(437,355)</b>
<b>TOTAL EXPENDITURES</b>	<b>1,856,938</b>	<b>2,294,293</b>	<b>(437,355)</b>
<b>REVENUES IN EXCESS (DEFICIENCY) OF EXPENDITURES</b>	<b>(87,166)</b>	<b>(165,722)</b>	<b>(130,256)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	-	-
Transfers out	-	(6,093)	(6,093)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>-</b>	<b>(6,093)</b>	<b>(6,093)</b>
<b>CHANGE IN FUND BALANCE</b>	<b>(87,166)</b>	<b>(171,815)</b>	<b>(136,349)</b>
<b>FUND BALANCE, Beginning</b>	<b>(28,407)</b>	<b>(28,407)</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ (115,573)</b>	<b>\$ (200,222)</b>	<b>\$ (136,349)</b>

See the accompanying Independent Auditor's Report.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**ROAD AND BRIDGE FUND**  
 Year Ended December 31, 2020

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>REVENUES:</b>			
<b>Taxes</b>			
Property Taxes	\$ 1,525,255	\$ 1,523,240	\$ (2,015)
Specific Ownership Taxes	155,000	138,338	(16,662)
<b>Total Taxes</b>	<u>1,680,255</u>	<u>1,661,578</u>	<u>(18,677)</u>
<b>Intergovernmental</b>			
IGA and MOU Agreements	112,652	86,152	(26,500)
Other Intergovernmental	3,093,070	2,614,163	(478,907)
<b>Total intergovernmental</b>	<u>3,205,722</u>	<u>2,700,315</u>	<u>(505,407)</u>
<b>Charges for Services</b>			
Miscellaneous Fees	3,000	140	(2,860)
Charges for Services	4,000	3,025	(975)
<b>Total Charges for Services</b>	<u>7,000</u>	<u>3,165</u>	<u>(3,835)</u>
<b>Other Revenue</b>			
Refunds and Reimbursements	-	51,248	51,248
Sales of Assets	25,000	26,635	1,635
Miscellaneous Revenue	4,000	9,135	5,135
<b>Total Other Revenues</b>	<u>29,000</u>	<u>87,018</u>	<u>58,018</u>
<b>TOTAL REVENUES</b>	<u>4,921,977</u>	<u>4,452,076</u>	<u>(469,901)</u>

See the accompanying Independent Auditor's Report.

(Continued)

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**ROAD AND BRIDGE FUND**  
**Year Ended December 31, 2020**

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
(Continued)			
<b>EXPENDITURES</b>			
<b>General Government</b>			
Treasurer's Fees	76,000	73,896	2,104
<b>Public Works</b>			
Road & Bridge Dist #1	1,139,579	837,543	302,036
Road & Bridge Dist #2	1,030,480	917,966	112,514
Road & Bridge Dist #3	943,760	828,410	115,350
Weed District	105,678	71,124	34,554
Road & Bridge Improvement	481,600	419,054	62,546
CDL Testing	-	43	(43)
<b>Total Public Works</b>	<b>3,701,097</b>	<b>3,074,140</b>	<b>626,957</b>
<b>Capital Outlay</b>			
Public Works	895,000	1,088,008	(193,008)
<b>TOTAL EXPENDITURES</b>	<b>4,672,097</b>	<b>4,236,044</b>	<b>436,053</b>
<b>CHANGE IN FUND BALANCE</b>	<b>249,880</b>	<b>216,032</b>	<b>(33,848)</b>
<b>FUND BALANCE, Beginning</b>	<b>2,835,120</b>	<b>2,835,120</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ 3,085,000</b>	<b>\$ 3,051,152</b>	<b>\$ (33,848)</b>

See the accompanying Independent Auditor's Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE

BUDGET AND ACTUAL

HUMAN SERVICES FUND

Year Ended December 31, 2020

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>REVENUES</b>			
<b>Taxes</b>			
Property Taxes	\$ 143,480	\$ 100,598	\$ (42,882)
Specific Ownership Taxes	<u>12,500</u>	<u>9,919</u>	<u>(2,581)</u>
<b>Total Taxes</b>	155,980	110,517	(45,463)
<b>Intergovernmental</b>			
Human Service Grants	2,366,738	1,573,390	(793,348)
<b>Other Revenue</b>			
Miscellaneous Revenue	<u>-</u>	<u>349</u>	<u>349</u>
<b>TOTAL REVENUES</b>	<u>2,522,718</u>	<u>1,684,256</u>	<u>(838,462)</u>
<b>EXPENDITURES</b>			
<b>Health, Welfare &amp; Sanitation</b>			
Social Services	<u>2,237,374</u>	<u>1,682,784</u>	<u>554,590</u>
<b>CHANGE IN FUND BALANCE</b>	285,344	1,472	(283,872)
<b>FUND BALANCE, Beginning</b>	<u>157,040</u>	<u>157,040</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 442,384</u>	<u>\$ 158,512</u>	<u>\$ (283,872)</u>

See the accompanying Independent Auditor's Report.



**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**

**BUDGET AND ACTUAL**

**SOLID WASTE FUND**

**Year Ended December 31, 2020**

	<b>Original &amp; Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>REVENUES</b>			
<b>Taxes</b>			
Property Taxes	\$ 500,098	\$ 496,399	\$ (3,699)
Specific Ownership Taxes	50,000	49,594	(406)
<b>Total Taxes</b>	<u>550,098</u>	<u>545,993</u>	<u>(4,105)</u>
<b>Charges for Services</b>			
Charges for Services	274,000	339,846	65,846
<b>Other Revenue</b>			
Miscellaneous Revenue	-	1,560	1,560
<b>TOTAL REVENUES</b>	<u>824,098</u>	<u>887,399</u>	<u>63,301</u>
<b>EXPENDITURES</b>			
<b>Health, Welfare &amp; Sanitation</b>			
Solid Waste	<u>729,387</u>	<u>432,824</u>	<u>296,563</u>
<b>Total Health, Welfare &amp; Sanitation</b>	<u>729,387</u>	<u>432,824</u>	<u>296,563</u>
<b>Capital Outlay</b>			
Health, Welfare & Sanitation	<u>65,000</u>	<u>5,981</u>	<u>59,019</u>
<b>TOTAL EXPENDITURES</b>	<u>794,387</u>	<u>438,805</u>	<u>355,582</u>
<b>CHANGE IN FUND BALANCE</b>	29,711	448,594	418,883
<b>FUND BALANCE, Beginning</b>	<u>383,799</u>	<u>383,799</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 413,510</u>	<u>\$ 832,393</u>	<u>\$ 418,883</u>

See the accompanying Independent Auditor's Report.

**OTHER SUPPLEMENTARY INFORMATION**

KIT CARSON COUNTY

**BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS**

December 31, 2020

	Special Revenue Funds			Cap Proj Fnd	TOTAL 2020
	Contingent Fund	Trust Fund	E-911 Fund	Capital Fund	
<b>ASSETS</b>					
Cash and Equivalents	\$ 377,000	\$ 21,306	\$ 39,835	\$ 6,244	\$ 444,385
Property Tax Receivable	-	-	-	102,390	102,390
Other Receivable	-	-	9,919	-	9,919
Prepaid Expense	-	-	1,695	-	1,695
<b>TOTAL ASSETS</b>	<u>377,000</u>	<u>21,306</u>	<u>51,449</u>	<u>108,634</u>	<u>558,389</u>
<b>LIABILITIES</b>					
<b>Current Liabilities</b>					
Accounts Payable	-	-	7	-	7
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Property Taxes		-	-	102,390	102,390
<b>FUND BALANCES</b>					
Nonspendable - Prepaids	-	-	1,695	-	1,695
Restricted	377,000	21,306	-	-	398,306
Committed	-	-	49,747	6,244	55,991
<b>TOTAL FUND BALANCES</b>	<u>\$ 377,000</u>	<u>\$ 21,306</u>	<u>\$ 51,442</u>	<u>\$ 6,244</u>	<u>\$ 455,992</u>

See accompanying Independent Auditor's Report.



## **SPECIAL REVENUE FUND**

Special Revenue Fund is established to account for the proceeds of specific revenue sources, other than special assessments, expendable trusts, or major capital projects that are legally restricted to expenditures for specified purposes.

**KIT CARSON COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**CONTINGENT FUND**  
Year Ended December 31, 2020

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>EXPENDITURES</b>			
<b>General Government</b>			
Reserves	\$ -	\$ -	\$ -
<b>CHANGE IN FUND BALANCE</b>	-	-	-
<b>FUND BALANCE, Beginning</b>	<u>377,000</u>	<u>377,000</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 377,000</u>	<u>\$ 377,000</u>	<u>\$ -</u>

See the accompanying Independent Auditor's Report.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**CONSERVATION TRUST FUND**  
 Year Ended December 31, 2020

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>REVENUES</b>			
<b>Intergovernmental</b>			
Govt Grants and Contracts	\$ 28,000	\$ 22,958	\$ (5,042)
<b>Investment Earnings</b>	<u>300</u>	<u>94</u>	<u>(206)</u>
<b>TOTAL REVENUES</b>	28,300	23,052	(5,248)
<b>EXPENDITURES</b>			
<b>Culture &amp; Recreation</b>			
Conservation	<u>31,000</u>	<u>19,541</u>	<u>11,459</u>
<b>CHANGE IN FUND BALANCE</b>	(7,700)	3,511	11,211
<b>FUND BALANCE, Beginning</b>	<u>17,795</u>	<u>17,795</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 10,095</u>	<u>\$ 21,306</u>	<u>\$ 11,211</u>

See the accompanying Independent Auditor's Report.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**E911 FUND**

Year Ended December 31, 2020

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>REVENUES</b>			
<b>Intergovernmental</b>			
IGA and MOU Agreements	\$ 24,019	\$ 13,146	\$ (10,873)
<b>Charges for Services</b>			
Charges for Services	170,575	95,795	(74,780)
Refunds and Reimbursements	<u>-</u>	<u>-</u>	<u>-</u>
<b>TOTAL REVENUES</b>	<u>194,594</u>	<u>108,941</u>	<u>(85,653)</u>
<b>EXPENDITURES</b>			
<b>Public Safety</b>			
E-911	<u>199,139</u>	<u>121,418</u>	<u>77,721</u>
<b>CHANGE IN FUND BALANCE</b>	(4,545)	(12,477)	(7,932)
<b>FUND BALANCE, Beginning</b>	<u>63,919</u>	<u>63,919</u>	<u>-</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 59,374</u>	<u>\$ 51,442</u>	<u>\$ (7,932)</u>

See the accompanying Independent Auditor's Report.



**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**CAPITAL FUND**  
**Year Ended December 31, 2020**

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>REVENUES</b>			
<b>Taxes</b>			
Property Taxes	\$ -	\$ 2,015	\$ 2,015
<b>EXPENDITURES</b>			
<b>General Government</b>	-	7,560	(7,560)
<b>Capital Outlay</b>			
Other Capital	169,915	158,126	11,789
<b>TOTAL EXPENDITURES</b>	169,915	165,686	4,229
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Sources	(169,915)	(163,671)	6,244
Other Financing Sources (Uses)			
Transfers In	-	-	-
<b>CHANGE IN FUND BALANCE</b>	(169,915)	(163,671)	6,244
<b>FUND BALANCE, Beginning</b>	169,915	169,915	-
<b>FUND BALANCE, Ending</b>	\$ -	\$ 6,244	\$ 6,244

See the accompanying Independent Auditor's Report.

## ENTERPRISE FUNDS

Enterprise Funds are used to account for operations that are financed in a manner similar to private business enterprises. The costs of providing goods or services to the general public on a continuing basis are recovered primarily from user charges.

KIT CARSON COUNTY

**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION**  
**BUDGET AND ACTUAL**  
**AMBULANCE FUND**

Year Ended December 31, 2020

	<b>Original And Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>OPERATING REVENUES</b>			
Charge for Services	\$ 338,496	\$ 274,095	\$ (64,401)
Miscellaneous Fees	2,000	-	(2,000)
<b>TOTAL OPERATING REVENUES</b>	<b>340,496</b>	<b>274,095</b>	<b>(66,401)</b>
<b>OPERATING EXPENDITURES</b>			
Personal Services	363,552	252,168	111,384
Contractual Services	61,429	45,536	15,893
Utilities and Telephone	22,000	27,064	(5,064)
Repairs and Maintenance	9,500	7,874	1,626
Supplies	25,750	4,307	21,443
Other	6,785	6,348	437
Travel and Training	15,500	8,350	7,150
Capital Outlay	9,400	2,743	6,657
<b>Total Operating Expenditures</b>	<b>513,916</b>	<b>354,390</b>	<b>159,526</b>
<b>OPERATING INCOME (LOSS)</b>	<b>(173,420)</b>	<b>(80,295)</b>	<b>93,125</b>
<b>OTHER REVENUES</b>			
Refund and Reimbursements	-	5,726	5,726
Donations	500	509	9
Intergovernmental Revenue	-	40,961	40,961
Gain/(Loss) on disposal of assets	2,500	1,767	(733)
<b>TOTAL OTHER REVENUES</b>	<b>3,000</b>	<b>48,963</b>	<b>45,963</b>
<b>NET INCOME (LOSS) BEFORE TRANSFERS</b>	<b>(170,420)</b>	<b>(31,332)</b>	<b>139,088</b>
<b>TRANSFERS</b>			
Transfer In	172,420	51,382	(121,038)
<b>CHANGE IN NET POSITION - BUDGET BASIS</b>	<b>\$ 2,000</b>	<b>20,050</b>	<b>\$ 18,050</b>
<b>RECONCILIATION OF BUDGET TO GAAP BASIS</b>			
Depreciation		(140,903)	
<b>CHANGE IN NET POSITION - GAAP BASIS</b>		<b>(120,853)</b>	
<b>NET POSITION, Beginning</b>		<b>1,232,572</b>	
<b>NET POSITION, Ending</b>		<b>\$ 1,111,719</b>	

See the accompanying Independent Auditor's Report.

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## COMPLIANCE SECTION

## **State Compliance**

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County: Kit Carson
	YEAR ENDING : December 2020
This Information From The Records Of (example - City of _ or County of _)	Prepared By: Paula Weeks Phone: 719-346-8133 ext 220

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	1,656,477
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	73,896
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	4,333
2. General fund appropriations		b. Snow and ice removal	
3. Other local imposts (from page 2)	1,654,657	c. Other	1,031,934
4. Miscellaneous local receipts (from page 2)	46,964	d. Total (a. through c.)	1,036,267
5. Transfers from toll facilities		4. General administration & miscellaneous	1,793,191
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	
a. Bonds - Original Issues		6. Total (1 through 5)	4,559,831
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	1,701,621	b. Redemption	
<b>B. Private Contributions</b>		c. Total (a. + b.)	0
<b>C. Receipts from State government (from page 2)</b>	2,693,162	2. Notes:	
<b>D. Receipts from Federal Government (from page 2)</b>	0	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	4,394,783	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	
			4,559,831

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	2,835,120	4,394,783	4,559,831	2,670,071	0

Notes and Comments:

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE: Colorado
	YEAR ENDING (mm/yy): December 2020

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	1,516,319	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	26,635
4. Licenses		f. Charges for Services	4,032
5. Specific Ownership &/or Other	138,338	g. Other Misc. Receipts	15,049
6. Total (1. through 5.)	138,338	h. Other	1,248
c. Total (a. + b.)	1,654,657	i. Total (a. through h.)	46,964
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	2,609,771	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	4,392	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant	78,999	e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	83,391	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	2,693,162	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		521,414	521,414
(4). System Enhancement & Operation		1,135,063	1,135,063
(5). Total Construction (1) + (2) + (3) + (4)	0	1,656,477	1,656,477
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,656,477	1,656,477
			(Carry forward to page 1)

Notes and Comments:



## **FEDERAL FINANCIAL ASSISTANCE REPORTS**

**Kit Carson County**  
**Schedule of Expenditures of Federal Awards By Grant**  
**For the Year Ended December 31, 2020**

<i>Federal Grantor/Program or Cluster Title</i>	<i>CFDA Number</i>	<i>Pass-through Grantor and Number</i>	<i>Name of Grant - Grant ID No.</i>	<i>Federal Expenditures(\$)</i>
<b>477 Cluster-Cluster</b>				
Department of Health and Human Services				
Temporary Assistance for Needy Families (477 Cluster - Version 2)	93.558	Colorado Department of Human Services		\$ 185,773
Child Care Mandatory and Matching Funds of the Child Care and Development Fund (477 Cluster - Version 2)	93.596	Colorado Department of Human Services		11,176
<i>Total Department of Health and Human Services</i>				<u>196,949</u>
<b>Total 477 Cluster-Cluster</b>				<u>196,949</u>
<b>CCDF Cluster-Cluster</b>				
Department of Health and Human Services				
Child Care and Development Block Grant	93.575	Colorado Department of Human Services		10,166
<i>Total Department of Health and Human Services</i>				<u>10,166</u>
<b>Total CCDF Cluster-Cluster</b>				<u>10,166</u>
<b>Medicaid Cluster-Cluster</b>				
Department of Health and Human Services				
Medical Assistance Program	93.778	Colorado Department of Health Care Policy and Financing, 19-110332	Single Entry Point	89,410
Medical Assistance Program	93.778	Colorado Department of Health Care Policy and Financing	Medical Assistance	569
<i>Total Medical Assistance Program</i>				<u>89,979</u>
<i>Total Department of Health and Human Services</i>				<u>89,979</u>
<b>Total Medicaid Cluster-Cluster</b>				<u>89,979</u>
<b>SNAP Cluster-Cluster</b>				
United States Department of Agriculture				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	Colorado Department of Human Services		57,254
<i>Total United States Department of Agriculture</i>				<u>57,254</u>
<b>Total SNAP Cluster-Cluster</b>				<u>57,254</u>
<b>Other Programs</b>				
Department of Homeland Security				
Emergency Management Performance Grants	97.042			32,000
Pre-Disaster Mitigation	97.047			25,313
<i>Total Department of Homeland Security</i>				<u>57,313</u>
Department of the Interior				
Minerals Leasing Act	15.437	Department of Local Affairs		789
<i>Total Department of the Interior</i>				<u>789</u>
United States Department of Justice				
Crime Victim Assistance	16.575	Colorado Department of Justice		41,347
<i>Total United States Department of Justice</i>				<u>41,347</u>
Department of Health and Human Services				
Public Health Emergency Preparedness	93.069	CDPHE		15,870
Guardianship Assistance	93.090	Colorado Department of Human Services		11,041
Family Planning Services	93.217	CDPHE		23,311
Immunization Cooperative Agreements	93.268	CDPHE		6,843
<b>Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)</b>	<b>93.323</b>	<b>CDPHE</b>	<b>COVID</b>	<b>60,421</b>
<b>Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response</b>	<b>93.354</b>	<b>CDPHE</b>	<b>COVID</b>	<b>26,558</b>
Improving the Health of Americans through Prevention and Management of Diabetes and Heart Disease and Stroke	93.426	CDPHE		17,486
Promoting Safe and Stable Families	93.556	Colorado Department of Human Services		57,512
Child Support Enforcement	93.563	Colorado Department of Human Services		58,687
Low-Income Home Energy Assistance	93.568	Colorado Department of Human Services		4,924
Stephanie Tubbs Jones Child Welfare Services Program	93.645	Colorado Department of Human Services		3,102
Foster Care Title IV-E	93.658	Colorado Department of Human Services		93,757
Adoption Assistance	93.659	Colorado Department of Human Services		4,113
Social Services Block Grant	93.667	Colorado Department of Human Services		53,511
Tribal Organizations financed in part by Prevention and Public Health Funds	93.752	CDPHE		5
Cancer Prevention and Control Programs for State, Territorial and Tribal Organizations	93.898	CDPHE		60
Maternal and Child Health Services Block Grant to the States	93.994	CDPHE		8,019
<i>Total Department of Health and Human Services</i>				<u>445,220</u>
Department of the Treasury				
<b>Coronavirus Relief Fund</b>	<b>21.019</b>	<b>CDPHE</b>	<b>COVID-DEF</b>	<b>48,848</b>
<b>Coronavirus Relief Fund</b>	<b>21.019</b>	<b>Department of Local Affairs</b>	<b>COVID-CARES</b>	<b>575,789</b>
<b>Total Coronavirus Relief Fund</b>				<u><b>624,637</b></u>
United States Department of Agriculture				
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	CDPHE		88,332
<i>Total United States Department of Agriculture</i>				<u>88,332</u>
<b>Total Other Programs</b>				<u>1,257,638</u>
<b>Total Expenditures of Federal Awards</b>				<u>\$ 1,611,986</u>

The accompanying notes are an integral part of this schedule

**KIT CARSON COUNTY, COLORADO**

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

**YEAR ENDED DECEMBER 31, 2020**

**NOTE 1: BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE 3: SUBRECIPIENTS**

There were no subrecipients that received funding from the County for the fiscal year.

**NOTE 4: 10% DE MINIMIS INDIRECT COST RATE**

The County did not utilize the 10% de minimis indirect cost rate.

# HAMBLIN AND ASSOCIATES, LLC

Certified Public Accountants

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## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of County Commissioners  
Kit Carson County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Kit Carson County, Colorado (the County), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 10, 2021.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Hamblin and Associates*

July 10, 2021  
Golden, Colorado

# HAMBLIN AND ASSOCIATES, LLC

Certified Public Accountants

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Golden, CO 80401

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of County Commissioners  
Kit Carson County, Colorado

### **Report on Compliance for Each Major Federal Program**

We have audited Kit Carson County, Colorado's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2020. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, Kit Carson County, Colorado complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Hamblin and Associates*

July 10, 2021  
Golden, Colorado

**KIT CARSON COUNTY**  
**Schedule of Findings and Questioned Costs**  
**Year Ended December 31, 2020**

***Section I – Summary of Auditor’s Results***

***Financial Statements***

Type of auditor’s report issued: unmodified

Internal control over financial reporting:

- Material weaknesses identified? no
- Significant deficiencies identified? none reported

Noncompliance material to financial statements noted? no

***Federal Awards***

Internal control over major programs:

- Material weaknesses identified? no
- Significant deficiencies identified? none reported

Type of auditor’s report issued on compliance for major programs: unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)? no

***Identification of Major Federal Programs***

<b>CFDA Numbers</b>	<b>Name of Federal Program</b>
21.019	Coronavirus Relief Fund
93.323	Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)
93.354	Public Health Emergency Response

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?              X   no



**KIT CARSON COUNTY**  
**Schedule of Findings and Questioned Costs**  
**Year Ended December 31, 2020**

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***Section II – Financial Statement Findings***

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Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

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